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# BEFORE THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:	) ) )	
EVERETT D. ALLEN, M.D. Certificate No. G-54881	) )	No. 13-93-27767
Respondent.	, ) _)	

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#### DECISION

The attached Stipulation and Waiver is hereby adopted by the Division of Medical Quality as its Decision in the above-entitled matter.

This Decision shall become effective on <u>December 26, 1997</u>.

IT IS SO ORDERED <u>November 26, 1997</u>.

By:

IRA LUBELL, M.D. Chairperson, Panel A Division of Medical Quality

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DANIEL E. LUNGREN, Attorney General 1 of the State of California DAVID M. GUSTAFSON, State Bar No. 96787 Deputy Attorney General 2101 Webster Street, 12th Floor 3 Oakland, California 94612-3049 Telephone: (510) 286-4090 4 Attorneys for Complainant 5 BEFORE THE DIVISION OF MEDICAL QUALITY 6 MEDICAL BOARD OF CALIFORNIA 7 STATE OF CALIFORNIA 8 9 In the Matter of the Accusation Nos. 13-93-27767 10 Against: 11 EVERETT D. ALLEN, M.D. 24 West Kappas Marina, #8 12 STIPULATION AND WAIVER Sausalito, California 94965 13 Physician's and Surgeon's Certificate No. G054881 14 15 IT IS HEREBY STIPULATED AND AGREED TO by and between 16 respondent Everett D. Allen, M.D., with the counsel and advice of 17 his attorney, Robert K. Crawford, Esq., and complainant Ronald 18 Joseph, in his official capacity as Executive Director of the 19 Medical Board of California (hereinafter, the "Board"), by and 20 through his attorney, Daniel E. Lungren, Attorney General, by 21 David M. Gustafson, Deputy Attorney General, as follows: 22 Complainant in this action, Ronald Joseph, is the 23 Executive Director of the Medical Board of California and brought 24 and maintained the Accusation in Case No. 13-93-27767 25 (hereinafter, the "Accusation") solely in his official capacity. 26

A copy of the Accusation is attached as Exhibit A and

incorporated by reference into this Stipulation and Waiver.

- 2. The Medical Board of California and its Division of Medical Quality (hereinafter, the "Division") has jurisdiction to enter into this Stipulation and Waiver pursuant to Business and Professions Code sections 2220, 2227 and 2234.
- 3. Respondent's physician's and surgeon's certificate history and status, as set forth in paragraph 2 of the Accusation, is true and correct.
- 4. Respondent has received and read the Accusation which is presently on file and pending in this case before the Medical Board of California.
- 5. Respondent understands the nature of the charges and allegations set forth in the Accusation and understands and agrees that those charges and allegations if proved would constitute cause for imposing discipline upon the physician's and surgeon's certificate issued to respondent by the Board.
- a hearing on the charges and allegations contained in the Accusation, including his right to contest the charges and allegations brought against him, his right to confront and cross-examine witnesses testifying against him, his right to present evidence in his favor and call witnesses to testify on his behalf, and his right to testify himself. Respondent is also fully aware of respondent's right to reconsideration, judicial review, appeal, and any and all other rights which may be accorded him pursuant to the California Administrative Procedure Act (Government Code section 11500, et seq.) and other laws of

the State of California.

- 7. Respondent has retained his attorney of record to represent and counsel him in this action and has consulted with his attorney regarding the nature and effect of this Stipulation and Waiver with Accusation attached thereto, which respondent has carefully read and fully understands.
- 8. Respondent understands that, in signing this Stipulation and Waiver, respondent is enabling the Division to impose disciplinary action on his physician's and surgeon's certificate without further legal process or requirement, and respondent agrees thereto.
- 9. In exchange for settlement and compromise of this action by way of this Stipulation and Waiver, respondent freely and voluntarily waives all rights set forth above, including, but not limited to, his rights to a hearing, reconsideration, judicial review, appeal, and any and all other form of challenge to the legal force and effect of this Stipulation and Waiver, and any and all other rights which may be accorded him by the California Administrative Procedure Act and other laws of the State of California. Respondent further waives any and all other legal claims or defenses, including time-based defenses such as laches, which he may have asserted in this action. Respondent does not waive his rights under Business and Professions Code section 2307 to petition for modification or termination of probation.
- 10. Respondent admits that the charges, allegations and recitations set forth in paragraphs 4 through 6, inclusive,

of the Accusation are true and correct, and constitute adequate factual and legal basis and cause for the Division to take disciplinary action against respondent's physician's and surgeon's certificate pursuant to Business and Professions Code sections 2238 and 2239(a).

- 11. This Stipulation and Waiver constitutes an offer in settlement by the parties to this agreement.
- 12. Based upon the foregoing admissions, stipulations and recitals, IT IS HEREBY STIPULATED AND AGREED that the Division of Medical Quality shall issue the following Order:

Respondent is subject <u>immediately</u> as of the effective date of the Division's Decision (as specified on lines 6 and 7 of the Division's Decision and Order in Case No. 13-93-27767 attached hereto) to the terms, conditions, requirements, restrictions and prohibitions set forth in this Stipulation and Waiver.

### A. Revocation and Stay

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Physician's and Surgeon's Certificate No. G054881 issued to respondent Everett D. Allen, M.D. is revoked on the basis (separately and for all of them) of the admissions set forth in paragraph 10 of this Stipulation and Waiver, and the charges and allegations set forth in the Accusation filed in Case No. 13-93-27767. However, revocation is stayed and respondent is placed on probation for five (5) years upon and subject to the terms, conditions, requirements, restrictions and prohibitions of this Stipulation and Waiver.

B. <u>Notification of Hospitals and Insurance Carriers</u>

Within fifteen (15) days after the effective date of

the Division's Decision, respondent shall provide the Division or its designee proof of service that respondent has served a true copy of this Stipulation and Waiver with attached Accusation, as well as the Division's Decision and Order in Case No. 13-93-27767 on the Chief of Staff or the Chief Executive Officer at every hospital where privileges or membership are extended to respondent or facility where respondent is employed to practice medicine or from which respondent receives financial support or funding, and on the Chief Executive Officer at every insurance carrier where malpractice insurance coverage is extended to respondent.

# C. Prescription of Drugs

Respondent shall not prescribe, administer, dispense, order, or possess any controlled substance (as defined by the California Uniform Controlled Substances Act), except for those controlled substances listed in Schedules III, IV and V of the Act. Respondent is permitted to prescribe, administer, dispense, order, or possess controlled substances listed in Schedules III, IV and V of the Act only for in-patients in a hospital setting, and not otherwise, and only under the supervision and with the approval of respondent's supervising physician monitor (specified in paragraph 12K of this Stipulation and Waiver). Respondent shall immediately surrender respondent's current U.S. Drug Enforcement Administration ("DEA") controlled substances permit to the DEA for cancellation and reapply for a new DEA controlled substances permit limited to Schedules III, IV and V. Respondent shall provide documentation acceptable to the Division or its

designee that respondent has surrendered his DEA controlled substances permit and has been issued by the DEA a new permit limited to Schedules III, IV and V.

# D. Personal Drug Use and/or Possession

Respondent shall abstain completely from the personal use or possession of any controlled substance (as defined in the California Uniform Controlled Substances Act), dangerous drug (as defined by Section 4211 of the Business and Professions Code), or any drug, substance, paraphernalia or other material requiring a prescription. This prohibition does not apply to medications lawfully prescribed to respondent for a bona fide illness or condition by another practitioner and approved by the Division or its designee.

# E. Record of Controlled Substances Prescriptions

Respondent shall maintain a record of all controlled substances and dangerous drugs prescribed, administered, dispensed, ordered or possessed by respondent during probation, showing all the following: 1) the name and address of the patient; 2) the date of prescribing, dispensing, ordering or administering the controlled substance; 3) the character and quantity of the controlled substance involved, and; 4) the medical indication and diagnosis for which the controlled substance was furnished. Respondent shall keep these records in a separate file or ledger, in chronological order, and shall make them available for inspection and copying by the Division or its designee upon request.

#### F. Alcohol Use

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Respondent shall abstain completely from the possession, use and consumption of alcoholic beverages.

# G. <u>Biological Fluid Testing</u>

Respondent shall immediately submit to biological fluid testing, at respondent's cost, upon the request of the Division or its designee.

#### H. Education Program/Course

Within thirty (30) days of the effective date of the Division's Decision, and on an annual basis thereafter, respondent shall submit to the Division or its designee for its prior approval an educational program or course in substance abuse, which shall consist of at least forty (40) hours of instruction per year for each year of probation. Each yearly program or course shall be in addition to the Continuing Medical Education requirements for re-licensure. Respondent shall pay the costs associated with taking and completing each educational program or course. Following the completion of each program or course by respondent, the Division or its designee may administer an examination to respondent to test respondent's knowledge of the program or course. Respondent shall provide documentation acceptable to the Division or its designee indicating that respondent is complying with this requirement on a timely basis during each year of probation.

#### I. Psychotherapy

Within thirty (30) days of the effective date of the Division's Decision, respondent shall submit to the Division or

its designee for prior approval the name and qualifications of a psychotherapist of respondent's choice. Such psychotherapist shall be a psychiatrist specializing in: (1) the treatment of substance abuse and dependence problems, and; (2) the treatment of depression disorders. Upon approval by the Division, respondent shall undergo and continue psychotherapeutic treatment on at least a weekly basis until the Division or its designee deems that no further psychotherapy is necessary. Respondent shall have the treating psychotherapist submit quarterly status reports to the Division or its designee. The Division or its designee may require respondent to undergo psychiatric evaluations, including psychological testing if deemed necessary, by a Division-appointed psychiatrist. Respondent shall pay the cost of psychotherapy and any psychiatric evaluations required. If the psychotherapist initially approved by the Division or its designee resigns or becomes no longer available, respondent shall, within fifteen (15) days of that resignation or unavailability, move to have a new psychotherapist appointed, through nomination by respondent and approval by the Division or its designee of that new psychotherapist.

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#### J. Treatment with Anti-Depressant Medication

Respondent shall undergo, and fully comply with, treatment with anti-depressant medication as deemed appropriate by respondent's psychotherapist specified in paragraph 12I of this Stipulation and Waiver. Respondent is specifically prohibited from failing or refusing to take, in a timely fashion and according to the relevant prescription regimen, any anti-

depressant medication prescribed by respondent's psychotherapist.

# K. Monitoring of Medical Practice

Respondent shall not practice medicine unless under the supervision and monitoring of a supervising physician monitor, approved by the Division or its designee, who shall monitor and approve respondent's prescription, administering, dispensing, ordering, and possession of controlled substances and dangerous drugs. Within thirty (30) days of the effective date of the Division's Decision, respondent shall submit to the Division or its designee for its prior approval a plan in which respondent's prescription, administering, dispensing, ordering, and possession of controlled substances and dangerous drugs shall be monitored by a supervising physician monitor practicing in respondent's field of practice, who shall provide periodic reports to the Division or its designee. If the supervising physician monitor initially approved by the Division or its designee resigns or becomes no longer available, respondent shall, within fifteen (15) days of that resignation or unavailability, move to have a new supervising physician monitor appointed, through nomination by respondent and approval by the Division or its designee of that new supervising physician monitor.

#### L. Obey All Laws

Respondent shall obey all federal, state and local laws, all rules governing the practice of medicine in California and remain in full compliance with any court-ordered criminal probation, payments and other orders.

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#### M. Quarterly Reports

Respondent shall submit quarterly declarations under penalty of perjury on forms provided by the Division, stating whether there has been compliance with all the terms, conditions, requirements, restrictions and prohibitions of probation as set forth in this Stipulation and Waiver.

#### N. Probation Surveillance Program Compliance

Respondent shall comply with the Division's probation surveillance program and shall pay all costs of probation monitoring incurred by the Division or its designee. Respondent shall, at all times, keep the Division informed by written notice of his addresses of business and residence which shall both serve as addresses of record. Changes of such addresses shall be immediately communicated in writing to the Division. Under no circumstances shall a post office box serve as an address of record. Respondent shall also immediately inform the Division, in writing, of any travel to any areas outside the jurisdiction of California which lasts, or is contemplated to last, more than thirty (30) days.

# O. <u>Interviews with the Division or its Designee</u>

Respondent shall appear in person for interviews with the Division, its designee or its designated physician(s) upon request at various intervals and with reasonable notice.

# P. <u>Tolling for Out-of-State Practice, Residence or In-</u> State Non-Practice

In the event respondent should leave the State of California to reside or to practice medicine outside the State of

California or for any reason should respondent stop practicing medicine in the State of California, respondent shall notify the Division or its designee in writing within ten (10) days of the dates of departure and return or the dates commencing or ending the period of non-practice within California. "Non-practice" is defined as any period of time exceeding thirty (30) days in which respondent is not engaging in any activities defined in sections 2051 and 2052 of the Business and Professions Code. All time spent in an intensive training program approved by the Division or its designee shall be considered as time spent in the practice of medicine. Periods of temporary or permanent residence or practice outside California or of non-practice within California, as defined in this condition, will not apply to the reduction of the probationary period.

# Q. Completion of Probation

Upon successful completion of probation, respondent's certificate shall be fully restored.

#### R. Violation of Probation

If respondent violates probation in any respect, the Division, after giving respondent notice and the opportunity to be heard, may revoke probation and carry out the disciplinary order that was stayed. If an accusation or petition to revoke probation is filed against respondent during probation, the Division shall have continuing jurisdiction until the matter is final, and the period of probation shall be extended until the matter is final.

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#### S. <u>Cost Recovery</u>

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Respondent is hereby ordered to reimburse the Division for its investigative and prosecution costs in the amount of ten thousand five hundred dollars (\$10,500) according to the following schedule: Respondent shall pay the Division two thousand dollars (\$2000) within ten (10) days of the effective date of the Division's Decision and shall pay the remaining eight thousand five hundred dollars (\$8,500) to the Division in five quarterly installments of one thousand five hundred dollars (\$1,500) per quarter and a sixth and final quarterly installment of one thousand dollars (\$1,000). Respondent shall pay the first quarterly installment on or before December 31, 1997, the second quarterly installment on or before March 31, 1998, the third quarterly installment on or before June 30, 1998, the fourth quarterly installment on or before September 30, 1998, the fifth quarterly installment on or before December 31, 1998, and the sixth and final quarterly installment on or before March 31, Failure to reimburse the Division for its costs of investigation and prosecution in a timely fashion as set forth above shall constitute a violation of the probation order. filing of bankruptcy by respondent shall not relieve respondent of his responsibility to reimburse the Division for its investigative and prosecution costs.

#### T. License Surrender

Following the effective date of the Division's

Decision, if respondent ceases practicing due to retirement,

health reasons or is otherwise unable to satisfy the terms and

conditions of probation, respondent may voluntarily tender his physician's and surgeon's certificate to the Board. The Division reserves the right to evaluate respondent's request to voluntarily tender his physician's and surgeon's certificate and to exercise its discretion whether to grant the request, or to take any other action deemed appropriate and reasonable under the circumstances. Upon formal acceptance of the tendered physician's and surgeon's certificate, respondent will no longer be subject to the terms and conditions of probation.

IT IS FURTHER STIPULATED AND AGREED that the terms, conditions, requirements, restrictions and prohibitions set forth in this Stipulation and Waiver shall be subject to approval by the Division and shall be null and void and in no way binding upon the parties to the Stipulation and Waiver until accepted by the Division as its Decision and Order in Case No. 13-93-27767. Respondent understands and agrees that Division and Board staff and counsel for complainant may communicate directly with the Division and the Board regarding this Stipulation and Waiver, without notice to or participation by respondent or respondent's counsel or representative. If the Division fails to adopt this Stipulation and Waiver as its Decision and Order, the Stipulation and Waiver shall be of no force or effect, it shall be inadmissible in any legal action between the parties, and the Division shall not be disqualified from further action in this matter by virtue of its consideration of this Stipulation and Waiver.

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1	DATED: ///	D00 V00 -
2		ROBERT K. CRAWFORD, Es .
3		Attorney for Respondent
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7	DATED: 3 November 1997	DANIEL E. LUNGREN, Attorney General of
8		the State of California
9		DAVID M. GUSTAFSON, Esq.
10		DAVID M. GUSTAFSOM, Esq. Deputy Attorney General
1,1		Attorney for Complainant
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# RESPONDENT'S CERTIFICATION AND ACCEPTANCE

I hereby certify that I have read this Stipulation and Waiver in its entirety along with the Accusation attached thereto, that I fully understand the nature and effect of this Stipulation and Waiver, and fully understand the terms, conditions, requirements, restrictions and prohibitions of this Stipulation and Waiver and the Accusation attached thereto, that I fully understand the legal significance and the consequences of signing this Stipulation and Waiver, and that I agree to the terms, conditions, requirements, restrictions and prohibitions of this Stipulation and Waiver and enter into this Stipulation and Waiver freely and voluntarily and with full knowledge of its force and effect. I understand and recognize that, in signing this Stipulation and Waiver, I am enabling the Board to impose the disciplinary action specified by this Stipulation and Waiver on my physician's and surgeon's certificate (No. G054881) without further legal process or requirement, and I freely and voluntarily agree and stipulate thereto. In witness whereof, I affix my signature this  $\mathfrak{I}_{9}$ 

Dev, 1997 at Suisveit ን) , California.

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EVERETT D.

Physician's and Surgeon's

Certificate No. G054881

1 2 3	DANIEL E. LUNGREN, Attorney General of the State of California DAVID M. GUSTAFSON, State Bar No. 96787 Deputy Attorney General California Department of Justice MEDICAL BOARD OF CALIFORNIA				
4	2101 Webster Street, 12th Floor Oakland, California 94612 Telephone: (510) 286-4090  SACRAMENTO January 28 19 67 BY House Shaper ANALYST				
5 6	Attorneys for Complainant				
7	BEFORE THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA				
9	DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA				
10					
11	In the Matter of the Accusation ) Case No. 13-93-27767 )				
12	EVERETT D. ALLEN, M.D. ) ACCUSATION				
13	24 West Kappas Marina, #8 ) Sausalito, CA 94965				
14 15	Physician and Surgeon's License No. ) G054881,				
16	Respondent )				
17					
18	The Complainant alleges:				
19	<u>PARTIES</u>				
20	1. Complainant, Ron Joseph, is the Executive Director				
21	of the Medical Board of California (hereinafter the "Board") and				
22	brings this accusation solely in his official capacity.				
23	2. On or about June 30, 1985, physicians and				
24	surgeon's license No. G054881 was issued by the Board to Everett				
25	D. Allen (hereinafter "respondent"), and at all times relevant to				
26	the charges brought herein, this license has been in full force				
27	and effect. Unless renewed, it will expire on July 31, 1998.				

#### JURISDICTION

- 3. This accusation is brought before the Division of Medical Quality of the Medical Board of California, Department of Consumer Affairs (hereinafter the "Division"), under the authority of the following sections of the California Business and Professions Code (hereinafter "Code"):
  - A. Section 2227 of the Code provides that the Board may revoke, suspend for a period not to exceed one year, or place on probation, the license of any licensee who has been found guilty under the Medical Practice Act.
  - B. Section 2238 Violation of federal or state statute or regulation regulating dangerous drugs or controlled substances; unprofessional conduct.

A violation of any federal statute or federal regulation or any of the statutes or regulations of this state regulating dangerous drugs or controlled substances constitutes unprofessional conduct.

- C. Section 2239 Misuse of controlled substances, dangerous drugs or alcohol; unprofessional conduct.
  - (a) The use or prescribing for or administering to himself or herself, of any controlled substance; or the use of any of the dangerous drugs specified in Section 4211, or of alcoholic beverages, to the extent, or in such a manner as to be dangerous or injurious to the licensee, or to any other person or to the public, or to the extent that such use impairs the ability of the licensee to practice medicine safely or more than one

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misdemeanor or any felony involving the use, consumption, or self-administration of any of the substances referred to in this section, or any combination thereof, constitutes unprofessional conduct. The record of the conviction is conclusive evidence of such unprofessional conduct.

- (b) A plea or verdict of guilty or a conviction following a plea of nolo contendere is deemed to be a conviction within the meaning of this section. The Division of Medical Quality may order discipline of the licensee in accordance with Section 2227 or the Division of Licensing may order the denial of the license when the time for appeal has elapsed or the judgment of conviction has been affirmed on appeal or when an order granting probation is made suspending imposition of sentence, irrespective of a subsequent order under the provisions of Section 1203.4 of the Penal Code allowing such person to withdraw his or her plea of guilty and to enter a plea of not guilty, or setting aside the verdict of guilty, or dismissing the accusation, complaint, information, or indictment.
- D. Section 125.3 of the Code provides, in part, that the Board may request the administrative law judge to direct any licentiate found to have committed a violation or violations of the licensing act, to pay the Board a sum not to exceed the reasonable costs of the investigation and enforcement of the case.

#### **DRUGS**

4. Cocaine. Cocaine is classified as a Schedule II controlled substance pursuant to Health and Safety Code section 11055(b)(6), except for cocaine base, which is classified as a Schedule I controlled substance, pursuant to Health and Safety Code section 11054(f)(1). It is a central nervous system stimulant with addictive qualities.

# FIRST CAUSE FOR DISCIPLINARY ACTION

- 5. Although he had previously denied a cocaine abuse problem, respondent admitted in October 1996 that he has abused cocaine at various times between 1979 and 1994. It is known that the presence of cocaine was confirmed by chemical testing on September 4, 1991, October 31, 1991, May 4, 1992, and August 11, 1992.
- respondent tested positive for cocaine, together with all instances subsequent to that time in 1993 and 1994, which respondent has now admitted were periods of cocaine abuse, constitutes causes for disciplinary action pursuant to Business and Professions Code section 2238 and 2239(a).

#### PRAYER

WHEREFORE, the complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Division issue a decision:

1. Revoking or suspending physician and surgeon's license Number G054881, heretofore issued to respondent Everett D. Allen, M.D.;

1	2. Ordering respondent to pay the Division the actual
2	and reasonable costs of the investigation and enforcement of this
3	case;
4	3. Taking such other and further action as the
5	Division deems necessary and proper.
6	DATED: <u>JANUARY 28, 1997</u>
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9	Ron Joseph
10	Executive Director  Medical Board of California
11	Department of Consumer Affairs State of California
12	Complainant
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